### **AUDITING PROCEDURES REPORT**

	Local Government Type: Local Government Name:					County		
☐ City ☐ Township ☐ Village	⊠ Other	South Haven Area Em	ergency Service	es Authority	Van B	uren		
Audit Date	Opinion D	Date	D	ate Accountant F		tted T	o State:	
December 31, 2005	February			March 21, 2006				
We have audited the financial statemer with the Statements of the Governmer Counties and Local Units of Governme We affirm that:	ntal Accounti	ng Standards Board (GA	ASB) and the <i>Ui</i>	niform Reporting				
<ol> <li>We have complied with the <i>Bulletin</i></li> <li>We are certified public accountants</li> </ol>			ernment in Michi	igan as revised.				
We further affirm the following. "Yes" reand recommendations.	esponses ha	ve been disclosed in the	financial statem	ents, including the	e notes, or in	the re	port of comments	
yes ⊠ no 2. There are accu yes ⊠ no 3. There are insta yes ⊠ no 4. The local unit h	nent units/fur mulated deficences of non- as violated th	elow: nds/agencies of the local cits in one or more of this -compliance with the Unif ne conditions of either an o ergency Municipal Loan A	unit's unreserve form Accounting order issued und	ed fund balances/i and Budgeting A	retained earn Act (P.A. 2 of	ings (f 1968,	as amended).	
yes 🛛 no 5. The local unit h [MCL 129.91] c	olds deposits or P.A. 55 of	s/investments which do n 1982, as amended [MCL inquent in distributing tax	not comply with s . 38.1132])		•			
yes no 7. The local unit h (normal costs)	as violated th in the curren	ne Constitutional requirem nt year. If the plan is mo o contributions are due (p	nent (Article 9, S ere than 100% fu	ection 24) to fund unded and the ov	current year	earne	d pension benefits	
_ ·		ards and has not adopted ted an investment policy		•	•		5 (MCL 129.241)	
We have enclosed the following:				Enclosed	To Be Forward		Not Required	
The letter of comments and recommen	ndations.							
Reports on individual federal assistance	ce programs	(program audits).					$\boxtimes$	
Single Audit Reports (ASLGU).							$\boxtimes$	
Certified Public Accountant (Firm Nam	ne): <b>P</b>	LANTE & MOI	RAN, PLI					
Street Address			City		State	ZIF	)	
511 Renaissance Drive, Suite 120			St. Joseph		MI	490	085	
Accountant Signature			•		•			

Financial Report
with Supplemental Information
December 31, 2005

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#### Plante & Moran, PLLC



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### Independent Auditor's Report

To the Board Members
South Haven Area Emergency
Services Authority
South Haven, Michigan

We have audited the accompanying basic financial statements of the South Haven Area Emergency Services Authority (the "Authority") as of December 31, 2005 and 2004 and for the years then ended. These basic financial statements are the responsibility of the Authority's management. Our responsibility is to express an opinion on these financial statements based on our audits.

We conducted our audits in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audits to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audits provide a reasonable basis for our opinion.

In our opinion, the basic financial statements referred to above present fairly, in all material respects, the financial position of the South Haven Area Emergency Services Authority as of December 31, 2005 and 2004 and the changes in financial position, including cash flows, for the years then ended, in conformity with accounting principles generally accepted in the United States of America.

The management's discussion and analysis is presented for the purpose of additional analysis and is not a required part of the basic financial statements of the South Haven Area Emergency Services Authority. We did not examine this data and, accordingly, do not express an opinion thereon.

Our audit was conducted for the purpose of forming an opinion on the Authority's basic financial statements. The accompanying other supplemental information, as identified in the table of contents, is presented for the purpose of additional analysis purposes and is not a required part of the basic financial statements. We have applied certain limited procedures, which consisted principally of inquiries of management, regarding the methods of measurement and presentation of the other supplemental information. However, we did not audit this information and, accordingly, do not express an opinion thereon.

Plante & Moran, PLLC

mri

### **Management's Discussion and Analysis**

### **About the Authority**

The Authority serves the City of South Haven and the townships of Casco, Geneva, and South Haven located within the counties of Allegan and Van Buren. The Authority was established in 1996 under the Michigan Urban Cooperation Act ("Act 7") as a public entity providing emergency and nonemergency fire and ambulance services within the Authority. Since January 1996, the Authority has responded to 15,614 calls for assistance and has seen or treated over 11,475 patients and 5,330 fires. The Authority is governed by a five-member board appointed by each Authority member council or board.

#### Mission Statement and Sources of Revenue

The Authority's mission is to preserve life, limb, and property through aggressive fire service programs and provide the highest quality medical care with pride, integrity, and courage. The Authority receives funding for its mission from each municipal member, a Van Buren Countywide ambulance millage, and user fees of the ambulance. User fees account for approximately 20 percent of the Authority funding; the remaining amount is provided from each member through taxation. Through the Authority agreement, member funding for fire services is based on the percentage of the Authority's total taxable value multiplied by the approved fire budget. For example, if a member has 50 percent of the Authority's total taxable value, that member pays to the Authority 50 percent of the approved fire budget. For ambulance services, funding is based on the percentage of the Authority's total population.

#### **Condensed Financial Information**

The following table represents condensed information about the Authority's financial position for the past two fiscal years. Net assets increased approximately \$250,000 during the year. Total net assets include the investment in capital assets. Investment in capital assets represents the capital assets held by the Authority, net of related accumulated depreciation.

### **Management's Discussion and Analysis (Continued)**

	December 31					
	2005	2004				
Assets						
Current assets	\$ 1,058,753	\$ 844,263				
Property and equipment	1,563,928	1,633,928				
Total assets	2,622,681	2,478,191				
Liabilities						
Current liabilities	160,587	161,901				
Long-term liabilities	147,656	251,461				
Total liabilities	308,243	413,362				
Net Assets						
Invested in capital assets	1,391,874	1,352,135				
Unrestricted	922,564	712,694				
Total net assets	2,314,438	2,064,829				
Total liabilities and net assets	\$ 2,622,681	\$ 2,478,191				

### **Operating Income and Expenses**

The Authority has maintained a stable financial position during the year ended December 31, 2005. Operating income was sufficient to meet the current operating and nonoperating expenses. A recap of operating and nonoperating revenue and expenses for the past two fiscal years is presented below.

### **Management's Discussion and Analysis (Continued)**

	Year Ended December 31					
	2005	2004				
Operating Revenue						
Sales and charges for services	\$ 2,134,644	\$ 2,073,753				
Federal grant	14,515	344				
Total operating revenue	2,149,159	2,074,097				
Operating Expense	1,909,412	1,837,728				
Net Operating Income	239,747	236,369				
Nonoperating (Expense) Income	(9,862)	7,078				
Net Income	249,609	229,291				
Net Assets - Beginning of year	2,064,829	1,835,538				
Net Assets - End of year	<b>\$ 2,314,438</b>	\$ 2,064,829				

### **Capital Improvements**

During the year, the Authority's only capital purchase was a new vehicle for the executive director. The Authority has plans to purchase an engine/pumper, rebuild or replace fire station #2, and replace a 1993 ambulance during 2006.

### **Future Projections**

Funding for the Authority from member municipalities remains stable. Reimbursement for ambulance services rendered, whereby a patient is transported but not treated at the hospital, will continue to be an increasing challenge in the future. As the medical profession progresses, fewer patients will need transport to a hospital after treatment. Also, the increasing inability of citizens to pay out of pocket for our services will increase as high-paying jobs give way to lower wages. Medicare provides only a small reimbursement for these services unless the patient is transported. These issues are beyond the Authority's scope, as are the increasing costs for health insurance and other employee/employer benefits.

### **Contacting the Authority's Management**

This management report/discussion provides an overview of the current and prospective financial condition of the Authority's operations and physical assets. If there are questions concerning this report or if additional information is desired, please contact the executive director/fire chief at (269) 637-5151 or email rvanwynen@shaes.org.

### **Statement of Net Assets**

	December 31			
		2005		2004
Assets				
Cash (Note 3)	\$	567,057	\$	661,275
Investments (Note 3)		427,140		125,419
Accounts receivable - Net of allowance for				
contractual adjustments of \$41,843 in 2005 and				
\$41,851 in 2004		44,198		46,164
Prepaid expenses		20,358		11,405
Capital assets (Note 4)		1,563,928		1,633,928
Total assets		2,622,681		2,478,191
Liabilities				
Accounts payable and other accrued liabilities		50,705		52,162
Capital leases (Note 5):				
Due within one year		9,882		9,739
Due in more than one year		12,172		22,054
Noncurrent liabilities:				
Due within one year (Note 6)		100,000		100,000
Due in more than one year (Note 6)		50,000		150,000
Accrued compensated absences		85,484	_	79,407
Total liabilities		308,243	_	413,362
Net Assets				
Invested in capital assets net of related debt		1,391,874		1,352,135
Unrestricted		922,564		712,694
Total net assets	\$	2,314,438	\$	2,064,829

## Statement of Revenue, Expenses, and Changes in Net Assets

		Year Ended December 31				
		2005		2004		
Operating Revenue						
Fire services fees	\$	1,630,538	\$	1,558,189		
Ambulance service fees		498,280		506,281		
Federal grants		14,515		344		
Miscellaneous		5,826		9,283		
Total operating revenue		2,149,159		2,074,097		
Operating Expenses						
Fire expenses		952,133		881,097		
Ambulance expenses		957,279		956,631		
Total operating expenses		1,909,412		1,837,728		
Net Operating Income		239,747		236,369		
Nonoperating Revenue (Expense)						
Interest earnings on investments		17,970		6,794		
Interest expense		(8,108)		(13,872)		
Total nonoperating revenue (expense)	_	9,862		(7,078)		
Net Income		249,609		229,291		
Net Assets - Beginning of year	_	2,064,829		1,835,538		
Net Assets - End of year	\$	2,314,438	\$	2,064,829		

### **Statement of Cash Flows**

	Year Ended December 3			
	2005	2004		
Cash Flows from Operating Activities				
Cash received from customers	\$ 1,905,975	\$ 1,837,811		
Cash payments to suppliers for goods and services	(506,538)	(454,132)		
Cash payments to employees for services	(1,053,381)	(1,007,527)		
Net cash provided by operating activities	346,056	376,152		
Cash Flows from Capital and Related Financing Activities				
Purchase of capital assets	(38,676)	(111,075)		
Principal payments on capitalized leases	(9,739)	(12,027)		
Principal payments on long-term debt	(100,000)	(100,000)		
Interest expense	(8,108)	(13,872)		
Net cash used in capital and related				
financing activities	(156,523)	(236,974)		
Cash Flows from Investing Activities				
Purchase of investments	(426,721)	(2,767)		
Proceeds from maturity of investments	125,000	-		
Interest earned on investments	17,970	6,794		
Net cash provided by (used in)				
investing activities	(283,751)	4,027		
Net Increase (Decrease) in Cash	(94,218)	143,205		
Cash - Beginning of year	661,275	518,070		
Cash - End of year	\$ 567,057	\$ 661,275		

## **Statement of Cash Flows (Continued)**

	Year Ended December 31				
		2005		2004	
Reconciliation of Operating Income to Cash Flows					
from Operating Activities					
Operating income	\$	239,747	\$	236,369	
Adjustments to reconcile operating income to net					
cash from operating activities:					
Depreciation		108,676		113,850	
Bad debts and contractual adjustments		245,150		250,247	
(Increase) decrease in assets:					
Accounts receivable		(243,184)		(236,286)	
Prepaids		(8,953)		13,356	
Increase (decrease) in liabilities:					
Accounts payable and other accrued liabilities		(1,457)		2,599	
Accrued employee benefits		6,077		(3,983)	
Net cash provided by operating					
activities	\$	346,056	\$	376,152	

## Notes to Financial Statements December 31, 2005 and 2004

### **Note I - Nature of Entity**

South Haven Area Emergency Services Authority (the "Authority") is a joint venture of the City of South Haven, Casco Township, Geneva Township, and the Charter Township of South Haven, Michigan, and was created pursuant to Public Act 129, Michigan Public Acts of 1943. Its allowed purpose is to provide emergency services. The Authority currently provides fire rescue and ambulance services to these communities.

The Internal Revenue Service has ruled that the Authority is a political subdivision of the State of Michigan and, as a result, is exempt from federal income tax.

### **Note 2 - Summary of Significant Accounting Policies**

The accounting policies of the South Haven Area Emergency Services Authority conform to accounting principles generally accepted in the United States of America as applicable to governmental units. The following is a summary of significant accounting policies:

**Reporting Entity** - The accompanying basic financial statements have been prepared in accordance with criteria established by the Governmental Accounting Standards Board for determining the various governmental organizations to be included in a reporting entity. In accordance with these guidelines, there are no component units to be included in the financial statements.

**Basis of Accounting** - The accrual basis of accounting is used to account for the operations of the Authority. The Authority follows all pronouncements of the Governmental Accounting Standards Board and those of the Financial Accounting Standards Board issued prior to November 30, 1989.

**Use of Estimates** - The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenue and expenses during the period. Actual results could differ from those estimates.

**Investments** - Investments are recorded at cost, which approximates fair value due to the short maturity of the investments.

**Accounts Receivable** - Accounts receivable are due primarily from insurance carriers and individuals. Amounts included in accounts receivable are net of an estimated allowance for contractual adjustments.

## Notes to Financial Statements December 31, 2005 and 2004

### Note 2 - Summary of Significant Accounting Policies (Continued)

**Capital Assets** - Capital assets are stated at cost at the date of acquisition. Major improvements and renewals are capitalized, while ordinary maintenance and repairs are expensed. Depreciation has been provided using the straight-line method over the estimated useful lives of the assets.

Compensated Absences (Vacation and Sick Leave) - Full-time employees of the Authority are entitled to sick leave of one work day with pay for each completed month of service. The number of days that may be accumulated is limited to a maximum of 60 days. At retirement or death, these employees will be paid up to the maximum accumulated sick leave at a rate of 50 percent of base pay. Employees are not entitled to any payment if termination occurs prior to retirement or death. No liability was recorded for accrued sick pay at December 31, 2005 or 2004, as that amount cannot be determined. The maximum liability is \$138,568 and \$118,017, respectively.

Full-time employees are permitted an annual paid vacation of from 3 to 10 days depending upon seniority. An employee is allowed to accrue up to 30 days. The amount of liability recorded for accrued vacation pay at December 31, 2005 and 2004 amounted to \$85,484 and \$79,407, respectively.

### **Note 3 - Deposits and Investments**

Michigan Compiled Laws Section 129.91 (Public Act 20 of 1943, as amended) authorizes local governmental units to make deposits and invest in the accounts of federally insured banks, credit unions, and savings and loan associations that have offices in Michigan. The local unit is allowed to invest in bonds, securities, and other direct obligations of the United States or any agency or instrumentality of the United States; repurchase agreements; bankers' acceptances of United States banks; commercial paper rated within the two highest classifications, which matures not more than 270 days after the date of purchase; obligations of the State of Michigan or its political subdivisions, which are rated as investment grade; and mutual funds composed of investment vehicles that are legal for direct investment by local units of government in Michigan.

The Authority has designated three banks for the deposit of its funds. The investment policy adopted by the board in accordance with Public Act 196 of 1997 has authorized investment in bonds and securities of the United States government, bank accounts, certificates of deposit, and all other investments and securities in compliance with Public Act 20 of 1943, as amended. The Authority's deposits and investment policies are in accordance with statutory authority.

## Notes to Financial Statements December 31, 2005 and 2004

### Note 3 - Deposits and Investments (Continued)

The Authority's cash and investments are subject to custodial credit risk, which is examined in more detail below:

### **Custodial Credit Risk of Bank Deposits**

Custodial credit risk is the risk that in the event of a bank failure, the government's deposits may not be returned to it. The government does not have a deposit policy for custodial credit risk. At year end, the Authority had \$624,463 of bank deposits (certificates of deposit, checking, and savings accounts) that were uninsured and uncollateralized. The Authority believes that due to the dollar amounts of cash deposits and the limits of FDIC insurance, it is impractical to insure all deposits. As a result, the Authority evaluates each financial institution with which it deposits funds and assesses the level of risk of each institution; only those institutions with an acceptable estimated risk level are used as depositories.

### **Note 4 - Capital Assets**

Capital asset activity for the year ended December 31, 2005 was as follows:

	Ja	January I,						cember 31,	Depreciable	
		2005	Additions		Disposals		2005		Life - Years	
Land	\$	14,814	\$	-	\$	_	\$	14,814	-	
Land improvements		12,184		-		-		12,184	20	
Building		222,669		-		-		222,669	40	
Equipment		2,114,851		38,676		(28,000)		2,125,527	5-15	
Total	,	2,364,518		38,676		(28,000)		2,375,194		
Less accumulated depreciation		(730,590)	_	(108,676)	_	28,000	_	(811,266)		
Undepreciated cost	\$	1,633,928	\$	(70,000)	\$		\$	1,563,928		

The total cost and accumulated depreciation of equipment under capital leases was \$90,000 and \$75,000, respectively, for 2005 and \$90,000 and \$67,500, respectively, for 2004.

### **Note 5 - Capital Leases**

The Authority has entered into lease agreements as lessee for financing the purchase of equipment. These lease agreements qualify as capital leases for accounting purposes and, therefore, have been recorded at the present value of the future minimum lease payments as of the inception date.

### Notes to Financial Statements December 31, 2005 and 2004

### Note 5 - Capital Leases (Continued)

	Ве	eginning			Ending	Due Within		
	E	Balance	Reductions		Balance		One Year	
Equipment lease payable	\$	31,793	\$	(9,739)	\$	22,054	\$	9,882

The future minimum lease payments for all capital leases included above as of December 31, 2005 are as follows:

			Total	
		Amount	Minimum	
	Present	Representing	Lease	
	Value	Interest	Payments	
2006	\$ 9,882	\$ 324	\$ 10,206	
2007	10,027	179	10,206	
2008	2,145	31	2,176	
Total	\$ 22,054	\$ 534	\$ 22,588	

### Note 6 - Long-term Debt

Long-term debt activity can be summarized as follows:

	E	Beginning			Ending	Due Within			
		Balance		Reductions		Balance		One Year	
Equipment loan payable	\$	250,000	\$	(100,000)	\$	150,000	\$	100,000	

Annual debt service requirements to maturity for the above debt are as follows:

	 Principal	I	nterest	Total		
2006 2007	\$ 100,000	\$	4,875 975	\$	104,875 50,975	
Total	\$ 150,000	\$	5,850	\$	155,850	

## Notes to Financial Statements December 31, 2005 and 2004

### **Note 7 - Risk Management**

The Authority is exposed to various risks of loss related to property loss, torts, errors and omissions, and employee injuries (workers' compensation), as well as medical benefits provided to employees. The Authority has purchased commercial insurance for all of the above claims. The Authority was self-insured for chiropractic claims up to a maximum of \$500 per family per year. This program ended during 2004.

### **Note 8 - Defined Benefit Pension Plan**

### **Plan Description**

The Authority participates in the Michigan Municipal Employees' Retirement System (the "System"), an agent multiple-employer defined benefit pension plan that covers all employees of the Authority. The system provides retirement, disability, and death benefits to plan members and their beneficiaries. The Michigan Municipal Employees' Retirement System issues a publicly available financial report that includes financial statements and required supplementary information for the system. That report may be obtained by writing to the System at 1134 Municipal Way, Lansing, Michigan 48917.

### **Funding Policy**

The obligation to contribute to and maintain the System for these employees was established by negotiation with the Authority's competitive bargaining units and requires a contribution from all employees of 8 percent of payroll.

For the year ended December 31, 2005, the Authority's annual pension expense of \$33,524 for the System was equal to the Authority's required contribution. The required contribution was determined as part of the December 31, 2004 actuarial valuation using the entry age actuarial cost method. The actuarial assumptions included (a) a rate of return on the investment of present and future assets of 8.0 percent, (b) projected salary increases of 4.5 percent per year, compounded annually, 3 percent to 4 percent attributable to inflation, and (c) additional projected salary increases of 4.5 percent to 12.9 percent per year, depending on age, attributable to seniority/merit. The actuarial value of the System's assets was determined on the basis of a valuation method that assumes the fund earns the expected rate of return, and includes an adjustment to reflect market value. The Authority's unfunded actuarial accrued liability is being amortized as a level percentage of projected payroll on an open basis. The remaining amortization period at December 31, 2003, the date of the last actuarial valuation, was 30 years.

## Notes to Financial Statements December 31, 2005 and 2004

### Note 8 - Defined Benefit Pension Plan (Continued)

Three-year trend information as of December 31 follows:

	 Fiscal Year Ended December 31								
	2003		2004	2005					
Annual pension costs	\$ 24,809	\$	29,316	\$	33,524				
Percentage of APC contributed	100%		100%		100%				
Net pension obligation	\$ -	\$	-	\$	-				

### **Note 9 - Postemployment Benefits**

The Authority provides health care benefits and other benefits to all full-time employees upon retirement, in accordance with labor contracts. Currently, no retirees are eligible. The Authority includes pre-Medicare retirees in its insured health care plan, for which the participant is required to contribute one-half of the monthly premiums. The Authority will provide Medicare supplemental insurance coverage for retirees eligible for Medicare, but the retirees must pay 100 percent of the premiums to the Authority one month in advance. Expenditures for postemployment health care benefits are recognized as the insurance premiums become due. There were no amounts paid or due during 2005 or 2004.

### **Note 10 - Upcoming Reporting Change**

The Governmental Accounting Standards Board has recently released Statement No. 45, Accounting and Reporting by Employers for Postemployment Benefits Other Than Pensions. The new pronouncement provides guidance for local units of government in recognizing the cost of retiree health care, as well as any "other" postemployment benefits (other than pensions). The new rules will cause the government-wide financial statements to recognize the cost of providing retiree health care coverage over the working life of the employee, rather than at the time the health care premiums are paid. The new pronouncement is effective for the year ending December 31, 2009.

## **Other Supplemental Information**

## Other Supplemental Information Pension System Schedule of Funding Progress Year Ended December 31, 2005

				Actuarial								UAAL as a
		Actuarial		Accrued								Percentage
Actuarial		Value of		Liability	L	Jnfunded	Funde	d Ratio	(	Covered	d	of
Valuation		Assets		(AAL)	AA	AAL (UAAL)		(Percent)		Payroll		Covered
Date		(a)		(b)		(b-a)	(a	/b)		(c)		Payroll
12/31/00	\$	1,234,594	\$	1,204,446	\$	30,148		103.0	\$	582, I	30	_
12/31/01	•	1,412,940	Τ.	1,580,879	Ψ.	(167,939)		89.0	*	633,I		27
12/31/02		1,571,107		1,810,148		(239,041)		87.0		665, I		36
12/31/03		1,770,399		2,033,048		(262,649)		87.0		632, I		42
12/31/04		1,954,676		2,404,642		(449,966)		81.0		672,3		67
						Actua	arial	Aı	nnu	al		
Fiscal Year						Valua	tion	Required P		Pe	ercentage	
Ended								•		Co	ontributed	
12/31/01						12/31	/00	\$		-		100.0
12/31/02						12/31	/0 I			-		100.0
12/31/03						12/31	/02		24	,809		100.0
12/31/04						12/31	/03		29	,316		100.0
12/31/05						12/31	/04		33	,524		100.0
Actuarial cost metl	hod											Entry age
												, 0
Amortization meth	od										Lev	el percent
Amortization perio	ر ا ام	porpotual)										30 years
Amortization pend	) DC	pei petuai)										30 years
								5-ye	ear s	smoot	hing	of market
Asset valuation me	tho	d						V	alue	e starti	ng a	at 12/31/93
Actuarial assumption	one:											
Investment rat												8.0%
Projected salar											4 50	% - 12.9%
Includes inflation	-										1.5	4.5%
Cost of living a												None
Cost of living a	uju	31111 <u>C</u> 1117										140116

#### Plante & Moran, PLLC



Suite 12C 511 Renaissance Drive St. Joseph, MI 49085 Tel: 269.982.800C Fax: 269.982.280C plantemoran.com

To the Authority Board South Haven Area Emergency Services Authority South Haven, Michigan 49085

In planning and performing our audit of the financial statements of South Haven Area Emergency Services Authority (the "Authority") for the year ended December 31, 2005, we considered the Authority's internal control structure in order to determine our auditing procedures for the purpose of expressing our opinion on the basic financial statements. The consideration we gave to the internal control structure was not sufficient for us to provide any form of assurance on it. However, we noted certain matters involving the internal control structure and its operation that we consider to be reportable conditions under standards established by the American Institute of Certified Public Accountants. Reportable conditions are significant deficiencies in the design or operation of the internal control structure that have come to our attention and, in our judgment, could adversely affect the Authority's ability to record, process, summarize, and report financial data consistent with management's assertions inherent in the financial statements. This report contains items considered to be reportable conditions, as defined above, as well as other items we feel warrant your consideration.

#### **Financial Overview**

During the fiscal year ended December 31, 2005, the Authority experienced growth in net assets. Revenues exceeded expenditures by \$249,609. We commend the board for their planning and budgeting. While many municipal entities continue to experience difficulties during these uncertain times, the Authority has positioned itself well for handling potential adverse circumstances with ending net assets of approximately \$2,300,000.

#### **Segregation of Duties**

Control over cash receipts transactions is limited because of insufficient segregation of duties. The same individual accepts cash receipts, records cash receipts, prepares bank deposits, makes bank deposits, receives bank statements, and then reconciles the statements. However, at this time, management feels that it is not cost effective to add personnel.

### **Budgeting**

The Authority's budget was not amended during the year to reflect amounts that would be spent for equipment, including equipment that would be purchased with grant money. In order to conform with the Budgeting Act, the Authority should amend the budget to reflect expected expenditures throughout the year.



To the Authority Board South Haven Area Emergency Services Authority

In addition, the Authority does not budget for depreciation expense. The Authority's accounting personnel compute and record depreciation; therefore, the information would be available for the Authority to include a depreciation estimate as a budgeted line item.

Implementation of these budgeting suggestions should allow the board to have a better idea of the Authority's true financial position.

### **Board Approval of Expenditures**

During our testing of cash disbursements, we noted one month in which the expenditures listing did not match the board-approved total of expenditures. We recommend that this listing be reviewed for accuracy on a monthly basis and agreed to the board-approved minutes for the previous month.

#### **Retiree Health Care Benefits**

The Governmental Accounting Standards Board released Statement Number 45, Accounting and Reporting by Employers for Postemployment Benefits Other Than Pensions. The pronouncement provides guidance for local units of government in recognizing the cost of retiree health care, as well as any "other" postemployment benefits (other than pensions). The intent of the new rules is to recognize the cost of providing retiree health care coverage over the working life of the employee, rather than at the time the health care premiums are paid. These new rules will apply to the government-wide financial statements, rather than the individual fund level. As a result, you will not need to change your budgeting practices.

The pronouncement will require a valuation of the obligation to provide retiree health care benefits, including an amortization of the past service cost over a period of up to 30 years. The valuation must include an annual recommended contribution (ARC). While the ARC does not need to be funded each year, any underfunding must be reported as a liability on the government-wide statement of net assets.

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This valuation will need to be performed by an actuary if the total participants exceed 100. Participants are defined as employees in active service, terminated employees not yet receiving benefits, plus retirees and beneficiaries currently receiving benefits. For plans with 100 to 200 participants, the actuarial valuation must be at least every three years; for those over 200 participants, at least every other year.

This statement is being phased in over a three-year period, similar to GASB No. 34. It is effective for fiscal years beginning after December 15, 2006, 2007, or 2008 depending on whether your revenues are over \$100 million, between \$10 million and \$100 million, or under \$10 million. Therefore, the Authority will be required to implement the pronouncement in the fiscal year beginning January I, 2009. Remember that planning to make the annual recommended contribution generally requires up to three to six months for an actuarial valuation plus six months' lead time to work the numbers into the budget. Therefore, we recommend that you begin the actuarial valuation at least one year prior to the above dates. We are in the process of accumulating a list of actuaries who are prepared to perform these valuations.

We highly recommend that the Authority contract with an actuary for this valuation. However, due to the size of the Authority and the fact that there are less than 100 participants, there is an alternative method that may allow the Authority to estimate the liability without incurring the cost of an actuarial valuation. We can provide a template for this alternative method of calculating the liability. Please contact us if you are interested in learning more about this alternative method or reviewing this template, or if you have other questions about GASB No. 45.

We sincerely thank you and appreciate the courtesy and cooperation extended to us by you and members of the Authority during the audit. We appreciate the opportunity to present these recommendations for your consideration and will be pleased to discuss them further at your convenience.

Plante & Moran, PLLC

February 28, 2006